# ATTACHMENT WILDLIFE RESOURCES

### Attachment Wildlife Resources

### 3.7 WILDLIFE RESOURCES

Several wildlife surveys of the Property have been conducted since 1988 (Bruner 1988, 1993, and 2004; SWCA 2010c). SWCA completed the most recent wildlife survey of the Honua'ula Property in 2009 (SWCA 2010c), which included the area of the Pi'ilani Highway extension ROW that traverses the Property (both the portion owned by the State and the portion owned by 'Ulupalakua Ranch), and the area of the Maui Electric substation. Specific objectives of the survey included: 1) documenting the presence and relative abundance of birds and mammals with the Property; and 2) determining the presence and abundance of any protected species within the Property, including migratory shorebirds, waterbirds, Federal and State of Hawaii listed endangered or threatened species, and "species of concern." Key findings of the SWCA survey are presented below. Appendix H contains the complete survey.

SWCA also completed wildlife surveys for the areas of: 1) the alternative wastewater transmission line alignments for possible connection to the Mākena Resort WWRF, which is located approximately one mile south of Honua'ula (Appendix H); 2) the off-site wells, waterline, and storage tank (Appendix E); 3) the widening of Pi'ilani Highway (Appendix D of the Pi'ilani Highway Widening Project Final EA contained in Appendix R of this EIS); and 4) the Wailea Ike Drive and Wailea Alanui Drive intersection improvements (Appendix B of the Wailea Ike Drive and Wailea Alanui Drive Intersection Improvements Final EA contained in Appendix S of this EIS).

Since the wildlife survey of the areas of the wastewater transmission line alignments was conducted, a decision has been made regarding which preferred alignment to use. For more information on the selected wastewater alignment for possible connection to the Mākena Resort WWRF see Section 4.8.2 (Wastewater System) and Figure 2. Appendix H contains the complete wildlife survey of the alternative wastewater transmission line alignments.

### **Endangered Species**

Although not detected during previous surveys (Bruner 1988, 1993, and 2004), evidence of endangered Blackburn's sphinx moths (*Manduca blackburni*) was found within the Honua'ula Property during the SWCA (2010c) survey, including frass, cut stems and leaves, and live caterpillars. Evidence was limited to a single species of non-native weed: the tree tobacco (*Nicotiana glauca*). No adult Blackburn's sphinx moths were observed within the Property. Similarly, tree tobacco (*Nicotiana glauca*) plants were found along the Pi'ilani Highway widening corridor and the selected wastewater transmission line alignment for possible connection to the Mākena Resort WWRF. However, only tree tobacco (*Nicotiana glauca*) plants at one point along the selected alignment showed substantial leaf damage that could be possibly attributed to the Blackburn's sphinx moth caterpillar.

# Attachment Wildlife Resources

A single endangered Hawaiian hoary bat (*Lasiurus cinereus semotus*) was sighted flying seaward over the Property near the southern boundary. No other bats were observed during the survey. *Kiawe* trees, which are abundant on the Property, have been documented as roost trees for the Hawaiian hoary bat, thus, while not observed, it is possible that Hawaiian hoary bats roost within the Property.

No Federal or State of Hawai'i listed threatened, endangered, or candidate species were observed in the areas of: 1) the off-site wells, waterline, and storage tank; 2) the widening of Pi'ilani Highway; and 3) the Wailea Ike Drive and Wailea Alanui Drive intersection improvements.

### **Native Birds**

The endemic *pueo* (*Asio flammeus sandwichensis*) (short-eared owl) was the only native bird species observed within the Property. Six *pueo*, 12 barn owls, and six other unidentified owls were sighted in grassland habitat, but no owl nests were found. Grasslands present on the Property are likely to provide good foraging and nesting habitat for owls; however, ground nesting increases vulnerability to predation by rats (*Rattus* spp.), cats (*Felis catus*), and the small Indian mongoose (*Herpestes auropunctatus*), all of which are present in the area.

Native Indigenous seabirds that may fly over the Honua'ula area during the day include the greater frigate bird or 'iwa (Fregata minor palmerstoni) and tropic birds (Phaethon spp.). Native Endemic seabirds that may fly over the site at night include the endangered Hawaiian petrel (Pterodroma sandwichensis) and the threatened Newell's shearwater (Puffinus auricularis newelli). While seabirds may traverse the area at night during the breeding season (February 1 through December 15), they do not none are known to nest nest on within the Property.

A single *pueo* (Asio flammeus sandwichensis) and a single 'iwa bird (Fregata minor) was observed during the survey of the alternative wastewater transmission line alignments. The pueo sighting did not occur on the selected wastewater alignment but in the vicinity. For more information on the selected wastewater alignment for possible connection to the Mākena Resort WWRF see Section 4.8.2 (Wastewater System) and Figure 2.

No native birds were observed in the areas of: 1) the off-site wells, waterline, and storage tank; 2) the widening of Pi'ilani Highway; and 3) the Wailea Ike Drive and Wailea Alanui Drive intersection improvements.

### Attachment Wildlife Resources

### **Migratory Birds**

A single non-native Northern harrier (*Circus cyaneus*) was observed flying over *wiliwili* trees in the southern portion of Honua'ula (SWCA 2010c). Pacific Golden-Plover or *Kōlea* (*Pluvialis fulva*) have been observed in the vicinity (Bruner 1988 and 2004); however, they were not seen during the course of the SWCA (2010c) survey.

No migratory birds were observed in the areas of the alternative wastewater transmission line alignments.

The Pacific Golden-Plover was observed in the areas of: 1) the off-site wells, waterline, and storage tank; and 2) the Wailea Ike Drive and Wailea Alanui Drive intersection improvements. While not observed during the survey of the alternative wastewater line alignments, the Pacific Golden Plover is expected to occur in these areas during the migratory season.

### **Introduced Birds**

SWCA biologists observed 16 species of introduced birds within the Property. The most abundant were: Japanese white-eye (*Zosterops japonicus*), nutmeg manikin (*Lonchura punctulata*), zebra dove (*Geopelia striata*) and northern cardinal (*Cardinalis cardinalis*). Also common were: African silverbills (*Lonchura cantans*) and red-crested cardinals (*Paroaria coronata*). Another survey (Bruner 2004) identified other common birds: house finch (*Carpodacus mexicanus*), black francolin (*Francolinus francolinus*), nutmeg mannikin (*Lonchura punctulata*), and northern cardinal (*Cardinalis cardinalis*).

A few cattle egrets (*Bulbulcus ibis*) were observed in the areas of: 1) the widening of Pi'ilani Highway; and 2) the Wailea Ike Drive and Wailea Alanui Drive intersection improvements.

Various other introduced bird species were observed in the areas of: 1) the alternative wastewater transmission line alignments; 2) the off-site wells, waterline, and storage tank; 3) the widening of Pi'ilani Highway; and 4) the Wailea Ike Drive and Wailea Alanui Drive intersection improvements. The most abundant species common to all areas were the zebra dove (*Geopelia striata*) and common myna (*Acridotheres tristis*).

### **Mammals**

The endangered Hawaiian Hoary Bat was the only native mammal observed during the SWCA (2010c) survey of the Property. Small herds of axis deer (*Axis axis*) were commonly seen. The small Indian mongoose (*Herpestes javanicus*) was observed, but was uncommon. Cats (*Felis catus*), rats (*Rattus spp.*) and mice (*Mus musculus*), while not observed, are expected to be present within the Property due to its proximity to the Maui Meadows subdivision and the Wailea Resort. While not present during the survey, domestic cattle (*Bos taurus*) are sometimes grazed in the northern portion of the Property.

# Attachment Wildlife Resources

No Federal or State of Hawai'i listed threated, endangered, or candidate mammal species were observed in the areas of: 1) the alternative wastewater transmission line alignments; 2) the off-site wells, waterline, and storage tank; 3) the widening of Pi'ilani Highway; and 4) the Wailea Ike Drive and Wailea Alanui Drive intersection improvements.

### POTENTIAL IMPACTS AND MITIGATION MEASURES

Honua'ula is not expected to significantly impact effect any listed or candidate endangered or threatened species insofar as extensive mitigation measures will be implemented to offset, avoid, and minimize impacts, leading to a net benefit as defined in Chapter 195D, HRS. Evidence of the endangered Blackburn's sphinx moth (Manduca blackburni) was found within the Honua'ula Property and a single endangered Hawaiian hoary bat (Lasiurus cinereus semotus) was sighted flying seaward over the Property. No other Federal or State of Hawai'i listed threatened or endangered animal species were identified on the Property. Several mitigation measures will be implemented to protect these endangered species and other animal species.

### **Endangered Species**

<u>Blackburn's Sphinx Moth – While evidence of the Live caterpillars and other sign of</u> Blackburn's sphinx moths (*Manduca blackburni*) was <u>have been</u> found within the Honua'ula property (frass, cut stems and leaves, and live caterpillars), no adult Blackburn's sphinx moths were observed.

Based on the presence of the non-native tree tobacco (*Nicotiana glauca*) and native host plants for the endangered Blackburn's sphinx moth, the USFWS has expressed concern that "habitat loss within the project site could adversely impact Blackburn's sphinx moth populations within this region of Maui."

A discussed above in Section 3.6 (Botanical Resources) and below in the following sections, Honua'ula Partners, LLC proposes both on- and off-site measures to protect and enhance native plants and habitat for the Blackburn's sphinx moth.

To protect Blackburn's sphinx moths on-site, Monua'ula Partners, LLC will:

• Provide Protect habitat for Blackburn's sphinx moths within the 40-acre Native Plant Preservation Area (see Section 3.6, Botanical Resources). While a preserve for native plants, the only non-native species that will be allowed to remain in this area will be the tree tobacco (*Nicotiana glauca*) so as to provide food and habitat for the moths. However, because the intent of the Native Plant Preservation Area is to protect valuable native plant species, consideration is being given to propagating 'aiea (*Nothocestrum latifolium*) (a native Blackburn's sphinx moth host plant) in this area to replace the non-native tree tobacco. The ultimate outcome of this effort is unknown because the Property is at a lower elevation than the elevation where

### Attachment Wildlife Resources

native 'aiea usually grows. If 'aiea becomes established within the Native Plant Preservation Area and is used by the Blackburn sphinx moth, then non-native tobacco trees will may be removed. Removal of non-native tree tobacco will only occur in the season when Blackburn sphinx moths are underground. Precautions will be taken to ensure pupae are not harmed;

- Remove non-native tree tobacco from the Property outside the Native Plant Preservation Area prior to construction. This will be done in consultation with biologists from DLNR and the USFWS to prevent accidental take of the Blackburn's sphinx moth caterpillar;
- Ensure against accidental take of Blackburn sphinx moths along the alternative selected wastewater transmission line alignments for possible connection to the Mākena Resort WWRF (see Section 4.8.2, Wastewater and Figure 2) by requiring a qualified wildlife biologist to screen any tree tobacco plants along the selected alignment for signs of moths (frass, cut stems or leaves, caterpillars, pupae, or adults). If any evidence of moths is found, trees will be identified and protected against disturbance, and USFWS and the Maui DLNR office will be consulted;
- Monitor construction operations to prevent accidental take of the various Blackburn's sphinx moth life stages. Should moths be found, host plants will be marked for protection and not removed until deemed appropriate by DLNR and USFWS biologists;
- Enact restrictions on landscaping and gardening within the completed Honua'ula community to prevent propagation of any plant in the Solenaceae (Night shade) family that may attract Blackburn's sphinx moths;
- Implement a translocation program in consultation with DLNR and the USFWS for Blackburn's sphinx moth caterpillars, particularly for caterpillars found in landscaped areas of Honua'ula; and
- Continue wildlife surveys from November to May during the Honua'ula construction period to look for signs of endangered Blackburn sphinx moths and protect individual moths from destruction.

### For off-site mitigation, Honua'ula Partners, LLC will:

- 1. Acquire a perpetual conservation easement of approximately 224-acres on a currently unprotected portion of property owned by Ulupalakua Ranch adjacent to the eastern boundary of the State of Hawaii Kanaio Natural Area Reserve; and
- 2. Fund and implement the continuation and expansion of restoration efforts within the Auwahi Forest Restoration Project area, just north of the Kanaio Natural Area Reserve, including fencing of approximately 130 acres, ungulate removal, and plant restoration activities.

Figure 12a shows the proposed locations of the on- and off-site mitigation areas. The on- and off-site mitigation measures and areas are subject to the approval of the Habitat Conservation Plan by USFWS and DLNR.

# Attachment Wildlife Resources

The Kanaio and Auwahi areas have been pinpointed by USFWS, USGS, Medeiros, Loope, and Chimera (1993), VanGelder and Conant (1998), Price et al (2007), and The Nature Conservancy to be of high value for Blackburn's sphinx moth habitat and native dryland forest and shrubland species including wiliwili and a number of threatened and endangered species.

The proposed approximately 224-acre perpetual conservation easement adjacent to the eastern boundary of the Kanaio Natural Area Reserve contains native dry land habitat and is considered to be particularly high quality habitat for the Blackburn's sphinx moth, due in large part to the presence of many native host plants for both adult and juvenile life stages of the Blackburn's sphinx moth.

As part of Honua'ula Partners, LLC's conservation efforts, the eight-foot ungulate fence that currently exists along the eastern and southern border of the approximately 224-acre area will be extended along the remaining borders of the parcel, and ungulates will be removed from the enclosure. A 10-foot wide fire break will be established along the inside perimeter of the fence to minimize the risk of fires started outside the parcel from entering the mitigation area. In addition, a cross fencing plan for adjacent ranch land is being developed in coordination with Ulupalakua Ranch. Cross fencing will be designed to facilitate cattle grazing in such a pattern to enhance fire control immediately adjacent to the protected area. The fence and fire breaks will be maintained in perpetuity.

At the Auwahi Forest Restoration Project, Honua'ula Partners, LLC will fund and implement a 15-year restoration program covering an area of approximately 130-acres. This will include: a) fencing of, and ungulate removal from, approximately 130 acres of Blackburn's sphinx moth conservation area; and b) dry forest restoration to benefit the Blackburn's sphinx moth, and native dry shrubland plant species. Restoration activities will include removal of invasive weeds and propagation and out-planting of native species, including many native host plants for both adult and juvenile life stages of the Blackburn's sphinx moth.

While an eight foot fence already exists around the entire 184-acre Auwahi Forest Restoration Project, some cattle grazing continues in most of the area within the enclosure. As part of the program funded and implemented by Honua'ula Partners, LLC, cattle fences will be moved or installed and cattle will be removed from restoration areas.

Restoration efforts at the Auwahi Forest Restoration Project started in 1997 have been very successful, with 28 native species naturally reproducing after only 10 years of restoration efforts. The mitigation program implemented by Honua'ula Partners, LLC will build on this success, and will include mechanical and chemical removal of invasive plant species and enhancement of the native vegetation through propagation. A 10-foot wide fire break will be established along the inside perimeter of the fence, and the cross-fencing plan described above will benefit the Auwahi mitigation area as well as the Kanaio conservation easement area. Honuauala Partners, LLC will establish an endowment to ensure that fences, firebreaks, and restored areas will be maintained in perpetuity.

## Attachment Wildlife Resources

The proposed on- and off-site measures to protect native plants and Blackburn's sphinx moth habitat proposed by Honua'ula Partners, LLC provide a net conservation benefit (as required under Chapter 195D, HRS) through:

- 1. The protection and propagation of additional native host plants for both larval and adult Blackburn's sphinx moth (including the native host species 'aiea (Nothocestrum spp.) and halapepe (Pleomele spp.)); and
- 2. Creation and protection of a higher number species of native host plants than currently exists on the Property.

The on- and off-site mitigation areas together provide approximately 394 acres of native dry shrublands for the perpetual protection and propagation of native dryland plants, including wiliwili. Through the perpetual protection and enhancement of these areas, a stable core habitat area will be secured for the moth, providing net benefit to this covered species, as well as a large number of additional native dryland species.

To implement the on- and off-site mitigation measures Honua'ula Partners, LLC, will finalize its draft Habitat Conservation Plan. The on- and off-site mitigation areas are subject to the approval of the Habitat Conservation Plan by USFWS and DLNR. The purpose of the Habitat Conservation Plan is to:

- 1. Offset the potential impact of Honua'ula on two Covered Species (Blackburn's sphinx moth and nēnē) with measures to protect and provide a net benefit to these species; and
- 2. Provide avoidance and minimization measures expected to avoid any negative impacts on five additional endangered species (the Hawaiian duck, Hawaiian silt, Hawaiian coot, Hawaiian petrel, and Hawaiian Hoary bat), one threatened species (Newell's shearwater), one candidate endangered species ('āwikiwiki), and the Hawaiian short-eared owl (pueo).

The Habitat Conservation Plan will be in support of an Incidental Take Permit (ITP) in accordance with Section 10(a)(1)(B) of the federal Endangered Species Act (ESA) of 1973, as amended, and an Incidental Take License (ITL) in accordance with Chapter 195D, HRS. The Habitat Conservation Plan will include: specific avoidance, minimization, and mitigation measures; measures of success, and implementation specifics, including details on administration, monitoring and reporting, and funding.

Honua'ula Partners, LLC will fund the initial 15-year period covered by the Habitat Conservation Plan and the ITP/ITL. To secure funding in perpetuity for the maintenance of the on- and off-site mitigation areas after the initial 15-year period, Honua'ula Partners, LLC will establish an endowment, which will be overseen by the Honua'ula Master Home Owners' Association with financial management provided by a licensed real property management company.

### Attachment Wildlife Resources

<u>Hawaiian Hoary Bat</u> – A single endangered Hawaiian hoary bat (*Lasiurus cinereus semotus*) was sighted flying seaward over the Property but no evidence of roosting or foraging was observed; however definitive conclusions about habitat use <u>by bats</u> cannot be made based on existing evidence.

Hawaiian hoary bats are known to roost in native and non-native trees greater than 15 feet tall. During the peak pup rearing season between June 1 and September 15 young Hawaiian hoary bat pups may be incapable of flight and harmed or killed if their roost site is disturbed. The removal of kiawe trees during construction may result in the loss of roosting habitat, but many large stature trees suitable for roosting will be preserved and others will be propagated for landscaping. To minimize the potential for harm to juveniles, removal and trimming of trees greater than 15 feet tall will be avoided during the peak pup rearing season between June 1 and September 15. To further protect Hawaiian hoary bats, and in conformance with County of Maui Ordinance No. 3554 Condition 9, Honua'ula Partners, LLC will:

- Provide a qualified wildlife biologist to monitor for bats during construction.
   Should bats be found, assistance will be requested from the USFWS;
- Conduct additional bat point count surveys before construction to document any changes in abundance of bats and determine habitat utilization during the wet and dry seasons;
- Monitor clearing of habitat trees 15 feet in height and taller during construction to reduce the potential take of nonvolent juvenile bats; and
- Propagate native tree species for landscaping to provide suitable bat roosting habitat and mitigate for the loss of possible roosting trees during construction.

In addition to the above protection avoidance and mitigation minimization measures, a multi-species the draft Habitat Conservation Plan (to include the candidate endangered 'āwikiwiki') will be prepared under finalized in collaboration with USFWS and DLNR in accordance with Section 10(a)(1)(B) of the Endangered Species Act and in collaboration with DLNR and USFWS Chapter 195D, HRS. The final Habitat Conservation Plan will provide: 1) measures to offset the potential impact of Honua'ula on two Covered Species; and 2) avoidance and minimization measures expected to avoid any negative impacts on five additional endangered species (including the Hawaiian hoary bat), one threatened species, one candidate endangered species, and the Hawaiian short-eared owl (pueo). Because avoidance and minimization measures are expected to avoid any impacts to the Hawaiian hoary bat, an ITP/ITL will not be requested for the Hawaiian hoary bat.

Nēnē – Nēnē are currently not found at or near the Property (SWCA 2010c); however creation of golf greens and lawns may conceivably attract nēnē. As dicussed below, avoidance and minimization measures will be implemented in regard to native birds; however SWCA estimates that there may be direct or indirect take of nēnē as a result of golf course operations. The final Habitat Conservation Plan will include measures to offset the potential impact of Planua'ula on nēnē and provide a net benefit. In addition the

# Attachment Wildlife Resources

HCP will be in support of an ITP/ITL for Blackburn's sphinx moth and nēnē in accordance with Section 10(a)(1)(B) of the federal Endangered Species Act (ESA) of 1973, as amended, and Chapter 195D, HRS.

Other Endangered Species – Avoidance and minimization measures expected to avoid any negative impacts on additional endangered species (the Hawaiian duck, Hawaiian silt, Hawaiian coot, and Hawaiian petrel) are discussed below. Similar to the nēnē these species are not currently found at the Property, but may be attracted to the Property after construction of the golf course. The final Habitat Conservation Plan will include avoidance and minimization measures to avoid any impacts to the Hawaiian duck, Hawaiian silt, Hawaiian coot, and Hawaiian petrel. Because these measures are expected to avoid any impacts to these species, an ITP/ITL for these species will not be requested.

### **Native Birds**

The endemic *pueo* (*Asio flammeus sandwichensis*) (short-eared owl) was the only native bird species observed within the Property, although no nests were found. Construction within what is currently grassland may potentially disturb roosting and nesting *pueo*. After construction, *pueo* may be permanently displaced from the Property due to the loss of grassland habitat. To minimize potential impacts to native *pueo*, and in conformance with County of Maui Ordinance No. 3554 Condition 9, Honua'ula Partners, LLC will:

- Conduct additional *pueo* surveys before construction to document any changes in abundance of *pueo* and habitat use during the wet and dry seasons; and
- Conduct nest searches when necessary ahead of construction activities, and Delay delay construction around any areas found to contain *pueo* nests until chicks have fledged.

### Attachment Wildlife Resources

Several species of native endemic seabirds (including the endangered Hawaiian petrel (Pterodroma sandwichensis)) and the threatened Newell's shearwater (Puffinus auricularis newelli)) may traverse the area but they do not nest on the Property at night during the breeding season (February 1 through December 15) however, none are known to nest within the Property. Any outdoor lighting could result in seabird disorientation, fallout, injury, and mortality. Young birds (fledglings) traversing the Property between September 15 and December 15, in their first flights from mountain nests to the sea, are particularly vulnerable. Seabirds are attracted to lights and after circling the lights they may collide with nearby wires, buildings, or other structures or they may land on the ground due to exhaustion. Downed seabirds are subject to high mortality caused by collision with automobiles, predation by dogs, cats, and wild animals, and starvation. To minimize potential impacts to native seabirds Honua'ula Partners, LLC will:

- Shield outdoor lights in compliance with Chapter 20.35 (Outdoor Lighting), MCC<sub>7</sub> avoid and the Seabird Friendly Lighting Solution guide provided by USFWS;
- Avoid night-time construction, and provide; and
- Provide all staff with information regarding seabird fallout.

After construction of the golf course, water features and open fairways may attract a number of endangered bird species that currently are not present. These may include koloa (Hawaiian duck) (Anas wyvilliana), ae'o (Hawaiian silt) (Himantopus mexicanus knudseni), 'alae ke'oke'o (Hawaiian coot) (Fulica alai), 'alae 'ula (Gallinula chloropus sandvicensis), and nēnē (Branta sandvicensis). In addition, there is the potential for lighting to attract threatened 'a'o (Newell's shearwater) (Puffinus auricularis newelli) and endangered 'ua'u (Hawaiian petrel) (Pterodroma sandwichensis). The native migratory kōlea, which was not seen on the Property at the time of the SWCA (2010c) survey, frequently uses roads and open spaces when wintering in Hawai'i and may be displaced if construction occurs during the migratory season. However, it is anticipated that landscaped open spaces, gardens, and lawns and fairways on the Property will provide additional habitat that kōlea can use. To minimize potential impacts to other native birds Honua'ula Partners, LLC will:

- Shield outdoor lights in compliance with Chapter 20.35 (Outdoor Lighting), MCC<sub>7</sub> and avoid and the Seabird Friendly Lighting Solution guide provided by USFWS;
- <u>Avoid</u> night-time construction;
- Implement measures prohibiting the free movement of pets, discouraging the feeding of feral animals, and preventing increases in the populations of house mice, rats, mongoose, and feral cats by:
  - o <u>Incorporating these measures into community rules and regulations, such as covenants, conditions, and restrictions; and</u>
  - o Developing a public education program to ensure effectiveness; and
- Employ a Natural Resources Manager to help develop and implement specific conservation programs to insure the protection of native plants and animals within

### Attachment Wildlife Resources

the Native Plant Preservation Area and other Native Plant <u>Conservation</u> Areas throughout the Property.

In addition to the above avoidance and minimization measures, the draft Habitat Conservation Plan will be finalized in collaboration with USFWS and DLNR in accordance with Section 10(a)(1)(B) of the Endangered Species Act and Chapter 195D, HRS. The final Habitat Conservation Plan will provide: 1) measures to offset the potential impact of Monua'ula on two Covered Species (including nēnē); and 2) avoidance and minimization measures expected to avoid any negative impacts on five additional endangered species (including the Hawaiian duck, Hawaiian silt, Hawaiian coot, and Hawaiian petrel), one threatened species (Newell's shearwater), one candidate endangered species, and the Hawaiian short-eared owl (pueo).

### **Mammals**

Non-native mammals such as axis deer (*Axis axis*), mongoose (*Herpestes javanicus*), cats (*Felis catus*), rats (*Rattus spp.*) and mice (*Mus musculus*), pose a threat to native plant and animal species within Honua'ula. For example, feral ungulates are known to graze on native plants, degrade and destroy habitat, disrupt topsoil leading to erosion, and facilitate the establishment of non-native plants (SWCA 2010a). To control potential threats from non-native mammals and in conformance with County of Maui Ordinance No. 3554 Conditions 7 and 8, Honua'ula Partners, LLC will:

- Fence the perimeter of the Property, and other areas as appropriate, to exclude feral
  ungulates from the kiawe-wiliwili shrubland. A fence has already been erected,
  however fencing requirements will be reviewed and updated as the Native Plant
  Preservation Area and Native Plant Conservation Areas are established and site
  construction begins;
- Prepare and implement an Animal Management Plan, including an ungulate management plan, to ensure that goats, deer, pigs, and stray cattle are removed in a humane manner from the Native Plant Preservation Area and the Native Plant Conservation Areas. The Animal Management Plan will be prepared in cooperation with DLNR for submittal during Project District Phase II processing and approved by DLNR prior to submittal of Project District Phase Phase III processing;
- Inform owners within Honua'ula that the area is subject to the intrusion of mammals such as axis deer, pigs, rodents, and the impacts and management plan associated with such intrusions; and
- Employ a Natural Resources Manager to help develop and implement specific conservation programs to insure the protection of native plants and animals within the Native Plant Areas and other Native Plant Conservation Areas throughout the Property.

# ATTACHMENT BOTANICAL RESOURCES

### 3.6 BOTANICAL RESOURCES

Several botanical <u>reconnaissance</u> surveys of the Property have been conducted since 1988 (Char and Linney 1988; Char 1993, 2004; SWCA 2006; <u>and Altenberg 2007</u>), <u>and SWCA conducted a comprehensive botanical survey of the Property in 2008 (SWCA 2010a)</u>. In all, 146 plant species have been identified within the Property, 26 of which are native; 14 of these native species are endemic to <u>the Hawai'i Hawaiian Islands</u>. The remaining 120 species are introduced non-native species.

None of the surveys identified any Federal or State of Hawai'i listed threatened or endangered plant species on the Property. However, five individual plants of the candidate endangered species, 'āwikiwiki (Canavalia pubescens), have been documented by SWCA (2010a) within the Property. The Property is not located within or immediately adjacent to critical habitat or recovery management units designated by the U.S. Fish and Wildlife Service (USFWS). There Until recently there have been no efforts by any Federal, State, or local government agency, or non-governmental conservation organizations have been undertaken to acquire and or protect any portion of the Honua'ula Property. The A few non-native tree tobacco (Nicotiana glauca) has have been found at various locations widely scattered throughout the Property. and This opportunistic weedy species often appears quickly following grading, mowing, or related land disturbances. While insignificant asan introduced weedy plant species, it The species is a recognized host plant for the Federally-listed endangered Blackburn's sphinx moth (Manduca blackburni) (for information on the Blackburn's sphinx moth see Section 3.7 (Wildlife Resources)). However, the plant is not considered as a "primary constituent element" of critical habitat by the US Fish and Wildlife Service for the moth.

SWCA completed the most recent botanical survey of the Honua'ula Property in 2008 (SWCA 2010a), which included the area of the Pi'ilani' Highway extension ROW that traverses the Property (both the portion owned by the State and the portion owned by 'Ulupalakua Ranch), and the area of the Maui Electric substation. To address concerns regarding native plants, SWCA conducted a thorough quantitative assessment of site vegetation to obtain the best possible understanding of vegetation types and plant species present within the Property. Spatially explicit information on the composition and structure of plant communities at Honua'ula was obtained to meet three key study objectives: 1) identify the location(s) of rare plants; 2) develop conservation and management recommendations; and 3) provide support for long-term monitoring and ecological research. Key findings of the SWCA survey are presented below. Appendix E contains the complete survey.

SWCA also completed a botanical surveys of the areas of: 1) the alternative wastewater transmission line alignments for possible connection to the Mākena Resort WWRF, which is located approximately one mile south of Honua'ula; 2) the off-site wells, waterline, and storage tank; 3) the Pi'ilani' Highway widening area which extends from Kilohana Drive to Wailea Ike Drive; and 4) the Wailea Ike Drive and Wailea Alanui Drive intersection

improvement area. The survey did not observe any Federal or State of Hawai'i listed threatened, endangered, or candidate plant species on any of the alignments

No Federal or State of Hawai'i listed threatened, endangered, or candidate plant species were observed during the survey of the alternative wastewater transmission line alignments; however the non-native tree tobacco (*Nicotiana glauca*) was also-observed (SWCA 2009). Since the botanical survey of the areas of the wastewater transmission line alignments was conducted, a decision has been made regarding which alignment to use based upon potential construction impacts, costs, and permitting considerations. For more information on the selected wastewater alignment for possible connection to the Mākena Resort WWRF see Section 4.8.2 (Wastewater System) and Figure 2. Appendix E contains the complete botanical survey of the alternative wastewater transmission line alignments.

No Federal or State of Hawai'i listed threatened, endangered, or candidate plant species were observed during the survey of the areas of the off-site wells, waterline, and storage tank (SWCA 2010d). Eighty percent of the plant species observed during the survey are introduced to the Hawaiian Islands. Most of the native plants observed during the survey are commonly found throughout Maui and the main Hawaiian Islands. Of the native plants in the survey area, only wiliwili has a limited distribution throughout the Hawaiian Islands. For more information on the off-site wells, storage tank, and waterline see Section 4.8.1 (Water System) and Figure 2. Appendix E contains the complete botanical survey of the areas of the off-site wells, storage tank, and waterline.

No Federal or State of Hawai'i listed threatened, endangered, or candidate plant species were observed during the survey of the Pi'ilani Highway widening area (SWCA 2009c). In addition, no rare native plant species were found. A total of 88 plant species were recorded, of which, three species are native. Two indigenous species, 'ilima (Sida fallax) and uhaloa (Waltheria indica), were common along both sides of the highway. The third indigenous species, milo (Thespesia populnea), was only found at one location adjacent to a homeowner's backyard. For more information on the widening of Pi'ilani' Highway see Section 4.4 (Roadways and Traffic) and Appendix R, which contains the complete Pi'ilani Highway Widening Project Final EA. Appendix C of the Final EA contains the complete botanical survey of the Pi'ilani Highway widening area.

No Federal or State of Hawai'i listed threatened, endangered, or candidate species were observed during the survey of the Wailea Ike Drive and Wailea Alanui Drive intersection improvement area (SWCA 2009b). In addition, no rare native plant species were found. A total of 49 plant species were recorded, of which, only glossy nightshade (*Solanum americanum*) is native to, but, common in the Hawaiian Islands. For more information on the Wailea Ike Drive and Wailea Alanui Drive intersection improvements see Section 4.4 (Roadways and Traffic) and Appendix S, which contains the complete Wailea Ike Drive and Wailea Alanui Drive Intersection Improvements Final EA. Appendix B of the Final EA contains the complete botanical survey of the Wailea Ike Drive and Wailea Alanui Drive intersection improvement area.

### **Vegetation Types**

Within the Honua'ula Property SWCA (2010a) identified three distinct vegetation types:

**Kiawe-Buffelgrass Grassland** – About 75 percent of the northern portion of the Property consists of *kiawe*-buffelgrass grasslands. There is scattered evidence of *kiawe* logging activities in this area. In addition to buffelgrass, guinea grass (*Panicum maximum*), natal redtop (*Rhynchelytrum repens*), and sour grass (*Digitaria insularis*) are also scattered throughout the northern portion of the Property. Other plants found in this area include the invasive *koa haole* (*Leucaena leucocephala*), lantana (*Lantana camara*), partridge pea (*Chamaecrista nictitans*) and cow pea (*Macroptilium lathyroides*). The area has been disturbed throughout by numerous jeep trails and unrestricted grazing by axis deer (*Axis axis*). Some open areas that appeared to be heavily grazed were devoid of buffelgrass, but contained the native shrubs '*ilima* and hoary abutilon, and the introduced golden crown beard (*Verbesina encelioides*).

Gulch Vegetation – The vast expanse of *kiawe*-buffelgrass in the northern three quarters of the Property is bisected from east to west by several gulches. These intermittent gulches vary in depth and are characterized by patches of exposed bedrock. The gulches are shaded by their steep walls providing relatively cool and moist conditions. Three species of ferns including maiden hair fern (*Adiantum raddianum*), sword fern (*Nephrolepis multiflora*), and the endemic 'iwa'iwa fern (*Doryopteris decipiens*) were found in the shaded rocky outcrops and crevices within the gulches. Native *pili* grass (*Heteropogon contortus*) was found in more open and sunny locations. Other species found within the gulches include tree tobacco (*Nicotiana glauca*), wiliwili, lantana, partridge pea, golden crownbeard, 'ilima, hoary abutilon, koa haole, indigo (Indigofera suffruticosa), 'uhaloa (Waltheria indica) and lion's ear (Leonotis nepetifolia).

Mixed Kiawe-Wiliwili Shrubland – The mixed kiawe-wiliwili shrubland vegetation area is limited to the southern 'a'ā lava flow in the southern quarter of the Property. This 'a'ā lava flow comprises approximately 170-acres. Scattered groves of large-stature wiliwili (Erythrina sandwicensis) and kiawe trees co-dominated the upper story. Native shrubs, such as 'ilima and maiapilo, and the native vine 'ānunu (Sicyos pachycarpus), were represented in the understory. Introduced shrubs (e.g., koa haole, lantana, wild basil, and tree tobacco), and introduced grasses (e.g., guinea grass, natal redtop) and introduced vines and herbaceous species (e.g., bush bean, vining solanum, burbush, and golden crownbeard) dominate the ground vegetation. Lantana found throughout the mixed kiawe-wiliwili shrubland showed signs of dieback. Although abundant, the guinea grass found on the site was grazed to stubble, probably by axis deer.

### **Native Species**

All of the native plant species reported on the Property (Char and Linney 1988; Char 1993, 2004; SWCA 2006; Altenberg 2007, and SWCA 2010a) are known to occur

elsewhere on Maui and the main Hawaiian Islands. Only the unique leaf form of Rock's nehe (Lipochaeta rockii) appears to be limited to the Property; however, it is not recognized as a separate subspecies or variety (Wagner et al. 1999; Herbst, personal communication). One native species, 'āwikiwiki (Canavalia pubescens), is considered to be a candidate endangered species by USFWS. Five 'āwikiwiki vines were found within the Property (SWCA 2010a). Currently, the species appears to be limited to five populations on the Island of Maui, which altogether total a little over 200 between 360 and 500 individuals (USFWS 2009, 2010). The USFWS has chosen not to pursue immediate issuance of a proposed listing rule for 'āwikiwiki in lieu of higher priority listing actions, which include other candidate species with lower listing priority numbers (USFWS 2009, 2010). As of October 2011, the USWFS had not changed the status of 'āwikiwiki from candidate endangered species (USFWS 2011). Continued status monitoring will be conducted as new information becomes available.

Other native species found on the Property include: pua kala (Argemone glauca), alena (Boerhavia repens), maiapilo shrubs (Capparis sandwichiana), 'a'ali'i shrubs (Dodonaea viscosa), 'iwa'iwa ferns (Doryopteris decipiens), pili grass (Heteropogon contortus), Hawaiian moon flower vines (Ipomoea tuboides), wiliwili trees (Erythrina sandwicensis), naio trees (Myoporum sandwicense), kolomona trees shrubs (Senna gaudichaudii), hoary abutilon shrubs (Abutilon incanum), koali awahia vines (Ipomoea indica), 'ilima (Sida fallax), popolo (Solanum americanum), 'ilie'e (Plumbago zeylanica), 'uhaloa (Waltheria indica), and 'ānunu vines (Sicyos hispidus, S. pachycarpus).

The highest concentration of native plants occurs in the southern quarter of the Property, which is the area containing the <u>approximately 170-acre</u> 'a'ā lava flow and the *kiawe-wiliwili* shrubland <del>vegetation type</del>. The remnant native vegetation in the mixed *kiawe-wiliwili* shrubland represents a highly degraded lowland dry shrubland in which *wiliwili* trees are a natural component (SWCA 2010a). Far from being pristine, this dry shrubland has been degraded by human activities including unrestricted grazing by feral ungulates, periodic cattle grazing, and invasion by invasive plant species, road cutting, *kiawe* logging, and World War II military training maneuvers (SWCA 2010a). Until surveys by SWCA (2006) and Altenberg (2007), there had been no recognition of the mixed *kiawe-wiliwili* shrubland as an area worthy of special recognition.

Wiliwili (Erythrina sandwicensis) was the most common native tree species in the southern 'a'ā lava flow area. SWCA (2010a) mapped 2,476 individual trees distributed throughout the kiawe-wiliwili shrubland in groves of various sizes. The largest groves tended to be located in the eastern portion of the kiawe-wiliwili shrubland. Most wiliwili trees showed some form of damage, primarily from the Erythrina gall wasp (Quadristichus erythrinae Kim) and the seed eating bruchid beetle (Specularius impressithorax Pie). Although wiliwili is not a Federal or State of Hawaii listed endangered species, severe damage caused by the Erythrina gall wasp has led to uncertainty about the survival of these trees throughout the State. Thus agency resource managers believe it is prudent to protect remaining trees wherever they naturally occur. However, a parasitic wasp species (Eurytoma erythrinae) was released in 2008 by the State Department Of Agriculture as a

biocontrol. The effort was very successful in mitigating the threat caused by the Erythrina gall wasp.

### POTENTIAL IMPACTS AND MITIGATION MEASURES

Honua'ula will not impact any Federal or State of Hawai'i listed threatened or endangered plant species, as none were identified on the Property. In addition, the possible sewer line connection to the Mākena Resort WWRF, the off-site wells, waterline, and storage tank, the widening of Pi'ilani Highway, and the Wailea Ike Drive and Wailea Alanui Drive intersection improvements will not impact any Federal or State of Hawai'i listed threatened or endangered plant species, as none were identified on during any of the alternative transmission line alignments surveys of these areas.

County of Maui Ordinance No. 3554 Condition 27 requires the establishment of a Native Plant Preservation Area on the Property south of latitude 20°40′15.00″N that shall not be less than 18 acres and shall not exceed 130 acres, excluding any portions that the State Department of Land and Natural Resources, the United States Fish and Wildlife Service, and the United States Corps of Engineers find do not merit preservation.

In their letter addressed to William Spence, Director of the County of Maui Planning Department dated February 15, 2012, the DLNR stated:

With regard to Condition 27, we note that the ordinance refers to "preservation". Statutory provisions for the preservation of natural resources are provided in Chapter 195, Hawaii Revised Statutes, through the establishment of the Natural Area reserve System. At this time, the Subject Area is not designated a Natural Area Reserve. Chapter 195 provides a process by which a natural Area reserve may be established.

DLNR also stated: "Mitigation for a project as part of an HPC [Habitat Conservation Plan] may, in priniciple, be conducted off site if all other requrements are met and if the HCP is approved."

In their letter commenting on the Honua'ula Draft Environmental Impact Statement (EIS) dated July 2, 2010, the USFWS stated: "...we recommend that the conservation easement or Native Plant Preservation Area include a contiguous area of roughly 130 acres (56 hectares) which would encompass the majority of the mixed use remnant kiawe-wiliwili shrubland." USFWS also stated that the Conservation & Stewardship plan (see below and Appendix F):

...has identified numerous proposed mitigation measures and an interest in cooperating with funding off-site conservation projects to offset the loss of habitat within the proposed project footprint. Your Final EIS should also include a description of these off-site conservation projects. In order to fully address this aspect of the project in your Final EIS, we suggest that a 130-acre (56 hectare) Native Plant Preservation Area, located within the southern portion of the property,

be incorporated into the preferred alternative. Alternatively, your discussion of the project alternatives (Section 6.0) in your Final EIS should thoroughly address any reasons conservation of the entire southern area was not included selected [sic] as the preferred alternative.

Based on the presence of the non-native tree tobacco (*Nicotiana glauca*) and native host plants for the endangered Blackburn's sphinx moth, the USFWS also expressed concern that "habitat loss within the project site could adversely impact Blackburn's sphinx moth populations within this region of Maui."

In their letter dated May 10, 2010 the United States Army Corps of Engineers stated:

The Corps Regulatory Program does not have the legal authority or expertise to comment or make recommendations as to the appropriateness of areas of a parcel for preservation or for use as mitigation, for a particular project, for Maui Planning Commission use.

Since June of 2010 Monua'ula Partners, LLC has met with DLNR and USFWS on many occasions to reach agreement regarding satisfaction of Condition 27. As a result of these meetings, Honua'ula Partners, LLC proposes both on- and off-site measures to protect and enhance native plants and habitat for the Blackburn's sphinx moth (*Manduca blackburni*) as discussed below (also see Figure 1, Figure 12, and Figure 12a).

### **On-Site Native Plant Preservation Area and Native Plant Conservation Areas**

Native Plant Preservation Area – To protect and conserve an area that contains the highest density of representative native plant species within Honua'ula, including the five individual 'āwikiwiki plants and numerous individual nehe plants found on the Property, Honua'ula Partners, LLC will dedicate in perpetuity a conservation easement titled "Native Plant Preservation Area." This In compliance with Condition 27 this area will be dedicated to the conservation of native Hawaiian plants and significant cultural sites (see Section 4.1 (Archaeological and Historical Resources) and Section 4.2 (Cultural Resources) for information on archaeological and cultural resources). The Native Plant Preservation Area will be actively managed in accordance with the Conservation and Stewardship Plan (see below and Appendix F). Management actions will include removal and exclusion of ungulates (deer, cattle, goats, and pigs), removal and control of noxious invasive weeds and plants, and propagation of native plants from seeds collected on the Property.

As shown on Figure 1 and Figure 12, the proposed Native Plant Preservation Area is within the portion of the property south of latitude 20°40′15.00″N <u>as required by Condition 27</u>. It encompasses a contiguous <del>22</del> <u>40</u>-acre area within the *kiawe-wiliwili* shrubland to protect the portion of the remnant native lowland dry shrubland plant community with the highest densities of selected endemic/native plants having high conservation priority. The proposed size and location of the Native Plant Preservation Area are based, in part, upon a vegetation density analysis employed by SWCA (2010a) to

aid in defining areas where preservation could be most effective. The size and location of the Native Plant Preservation Area are also based upon scientific research that suggests even small restoration efforts consisting of a few hectares can help provide habitat for native species and can subsequently serve as urgently-needed sources of propagules (Cabin et al. 2000b, Cabin, et al. 2002a). This is reinforced by numerous sources of information on successful propagation of native plants specifically for landscaping (e.g., TNC 1997, Tamimi 1999, Friday 2000, Wong 2003, Bornhorst and Rauch 2003, Lilleeng-Rosenberger and Chapin 2005, CTAHR 2006). The research shows that even small preserves consisting of individual trees are being deemed as appropriate and feasible by USFWS and DLNR when managed in combination with regional preserve areas, such as at La'i'opua on Hawai'i Island (Leonard Bisel Associates, LLC and Geometrician Associates 2008.)

In addition, the Native Plant Preservation Area must be considered in the context of the significant conservation efforts already in existence in South Maui. As previously noted, the remnant native vegetation found on the Property represents a highly degraded lowland dry shrubland, and until recently there have been no efforts by any Federal, State, or local government agency, or non-governmental conservation organizations to acquire and or protect any portion of the Property (SWCA 2010b). Instead, government conservation efforts for native dry forest ecosystems on Maui have focused on better examples of relatively intact ecosystems, such as the 'Auwahi 1 restoration area (10 acres) and Pu'u o Kali (236 acres) Forest Reserves and the Kanaio (876 acres) and 'Āhihi-Kīna'u (1,238 acres) Natural Area Reserves (SWCA 2010b). In addition, in 2009 over 12,000 11,000 acres in South Maui were recently donated to the Maui Coastal Land Trust—the state's largest conservation easement—representing a significant area of dry forest habitat that will be forever protected. These existing conservation efforts protect substantial habitats that are more intact host higher diversity of known native host plants for the Blackburn's sphinx moth than those found in Honua'ula, and contain a greater diversity of native plant species than Honua'ula.

When considered together with the other conservation measures identified for plants and wildlife (SWCA 2010a, 2010c), including an additional 121 36 acres of lands at Honua'ula where existing native plants are to be protected, enhanced, and propagated, the 22 40 acre Native Plant Preservation Area will make an important, valuable, and appropriate contribution to the long term viability of remnant mixed *kiawe wiliwili* shrubland associations in southeastern Maui. These conservation measures are subject to concurrence by the State DLNR, the USFWS, and the United States Corps of Engineers. The provision of the Native Plant Preservation Area easement is in conformance with County of Maui Ordinance No. 3554 Condition 27.

The scope of the Native Plant Preservation Area easement will be set forth in an agreement between Honua'ula Partners, LLC and the County of Maui (in conformance with County of Maui Ordinance No. 3554 Conditions 27a – 27d) that will include:

- A commitment from Honua'ula Partners, LLC to protect for the perpetual protection and preserve preservation of the Native Plant Preservation Area for the protection of native Flawaiian dry shrubland plants and significant cultural sites worthy of preservation, restoration, and interpretation for public education and enrichment consistent with a Conservation Plan (see below) approved by the State DLNR, the United States Geological Survey, and the USFWS and with a Cultural Resource Preservation Plan (see Section 4.1 (Archaeological and Historic Resources) and Section 4.2 (Cultural Resources) for information on archaeological and cultural resources), which includes the management and maintenance of the Native Plant Preservation Area (Condition 27a);
- Confining use of the Native Plant Preservation Area to activities consistent with the purpose and intent of the Native Plant Preservation Area (Condition 27b);
- Prohibiting development in the Native Plant Preservation Area other than erecting fences, enhancing and interpretive trails, and constructing structures for the maintenance needed for the area, in accordance with the Conservation/ Preservation Plans (Condition 27c). Interpretive trails will be minimal in size, and shall not consist of imported materials or hardened surfaces; care will be taken to minimize impacts to native plants during establishment of trails; and
- That title to the Native Plant Preservation Area will be held by Honua'ula Partners, LLC, its successors and permitted assigns, or conveyed to a land trust that holds other conservation easements. Access to the Native Plant Preservation Area will be permitted pursuant to an established schedule to organizations on Maui dedicated to the preservation of native plants to help restore and perpetuate native species, and to engage in needed research activities. These organizations may enter the Native Plant Preservation Area at reasonable times for cultural and education purposes only (Condition 27d).

In addition to the Native Plant Preservation Area, Honua'ula Partners, LLC will also provide additional areas for the protection of native plants (Figure 12). Altogether, 143 acres are proposed for the preservation, conservation, propagation, and management of native plant species at Honua'ula. Included in this area is the 22 acre Native Plant Preservation Area, which will contain the highest density of native and indigenous plants found at Honua'ula. The Native Plant Preservation Area and an additional 23 acres of Native Plant Conservation Areas within the *kiawe wiliwili* shrubland will remain ungraded and protected. Further areas specifically designated for native plants include approximately: 1) 53 acres of existing or enhanced natural landscape which may be graded but will be replanted with native dry shrubland species; 2) 28 acres of natural gulch areas; and 3) 17 acres for planting and propagation of native plants. Table 2 identifies conservation sub areas and the elements unique to each. Combined, these areas will: 1) provide protection for native plants; 2) ensure the long term genetic viability and survival of the native dry shrubland species; and 3) enhance long term population growth.

Table 1. Honua'ula Native Plant Areas

Preservation & Conservation  Designation	Approximate Area	Management Objective
Native Plant Preservation Area	<del>22 acres</del>	Easement protected in perpetuity and managed exclusively for preservation of the existing kiawewiliwili shrubland association
Native Plant Conservation Areas	<del>23 acres</del>	Ungraded conservation areas in which existing native plants will be protected and managed as natural areas
Naturalized Landscape (Existing and Enhanced)	<del>53 acres</del>	Areas for conservation of existing native vegetation
Natural Gulches	<del>28 acres</del>	Natural drainage gulches will be left undisturbed and existing native vegetation will remain intact
Out-planting Areas for Native Plants	<del>17 acres</del>	Areas dedicated to the propagation of native plants
TOTAL AREA	143 acres	Native Plant Areas

Native Plant Conservation Areas – In addition to the Native Plant Preservation Area, Native Plant Conservation Areas will be located throughout the Property including adjacent to both the golf course and the Native Plant Preservation Area. The areas will include:

- All the existing natural gulches throughout the Property (28 acres);
- <u>Ungraded conservation areas (eight acres) in which existing native plants will be protected and that will be managed as natural areas; and</u>
- Areas containing naturalized landscape in which existing native vegetation will be conserved or enhanced through propagation of native species from seeds collected on the Property.

Combined these areas will add an additional conservation area of at least 36 acres in which existing native plants will be protected. Management strategies employed for these Plant Conservation Areas will be in accordance with the Conservation and Stewardship Plan.

<u>Additional On-site Mitigation Measures</u> – To further protect native species <u>on-site</u>, Honua'ula Partners, LLC will:

- Conserve as many of the *wiliwili* trees as possible outside the Native Plant Preservation Area;
- Fence the entire perimeter of the Property, and other areas as appropriate, to exclude feral ungulates from the *kiawe-wiliwili* shrubland. A fence has already been erected, however fencing requirements will be reviewed and updated (for example, to include stronger deer fencing) as establishment of the Native Plant Preservation Area and site construction begins (this is consistent with County of Maui Ordinance No. 3554 Condition 7);
- Implement an ungulate management plan to ensure that goats, deer, pigs, and stray cattle are removed in a humane manner from the Native Plant Preservation Area and the Native Plant Conservation Areas (this is consistent with County of Maui Ordinance No. 3554 Condition 7);
- Employ a Natural Resources Manager to help develop and implement specific conservation programs to ensure the protection of native plants and animals within the Native Plant Preservation Area and other Native Plant Conservation Areas throughout the Property. The Natural Resources Manager will also be responsible for ensuring the success of the off-site mitigation program;
- Implement a program to control and eradicate invasive grasses, weeds, and other non-native plants from the Native Plant Preservation Area with the exception of the non-native tree tobacco (*Nicotiana glauca*), which is a recognized host plant for the endangered Blackburn's sphinx moth (*Manduca blackburni*) (for information on the Blackburn's sphinx moth see Section 3.7 (Wildlife Resources));
- Implement a native plant propagation program for landscaping with plants and seeds naturally occurring on the Property. All plants native to the geographic area will be considered as potential species for use in landscaping;
- Implement a seed predator control program to control rats, mice, and other seed predators;
- Implement a fire control program to help protect the Native Plant Preservation Area and the Native Plant Conservation Areas and ensure the success of plant propagation and conservation efforts;
- Implement an education and outreach program open to the public and sponsor service groups to assist with implementation of the management programs in the Native Plant Preservation Area and other Native Plant Conservation Areas;
- Apply for additional program support offered by the State of Hawai'i (Natural Area Partnership Program and Hawaii Forest Stewardship Program) and USFWS to promote sound management of the natural resources within Honua'ula;
- Submit copies of all SWCA reports prepared for Honua'ula, along with the report titled "Remnant Wiliwili Forest Habitat at Wailea 670, Maui, Hawaii" (Altenberg 2007), to DLNR, USFWS, U.S. Geological Survey, and U.S. Army Corps of Engineers for review and comment in compliance with County of Maui Ordinance No. 3554 Condition 27. These reports were submitted to the above agencies on March 22, 2010;
- Continue long-term vegetation monitoring during wet and dry seasons to evaluate the health of native plants and to support the development of the Conservation and

- Stewardship Plan for the Native Plant Preservation Area and other Native Plant Conservation Areas (see below); and
- Prepare a multi-species Finalize its draft Habitat Conservation Plan (to include the candidate endangered 'āwikiwiki') under in collaboration with USFWS and DLNR in accordance with Section 10(a)(1)(B) of the Endangered Species Act and in collaboration with DLNR and USFWS Chapter 195D, HRS. Section 3.7 (Wildlife Resources) below contains additional information regarding the Habitat Conservation Plan.

### **Off-Site Mitigation Areas**

For off-site mitigation, Honua'ula Partners, LLC will:

- 1. Acquire a perpetual conservation easement of approximately 224-acres on a currently unprotected portion of property owned by Ulupalakua Ranch adjacent to the eastern boundary of the State of Hawaii Kanaio Natural Area Reserve; and
- 2. <u>Fund and implement the continuation and expansion of restoration efforts within the Auwahi Forest Restoration Project area, just north of the Kanaio Natural Area Reserve, including fencing of approximately 130 acres, ungulate removal, and plant restoration activities.</u>

Figure 12a shows the proposed locations of the on- and off-site mitigation areas. The on- and off-site mitigation measures and areas are subject to the approval of the Habitat Conservation Plan by USFWS and DLNR.

The Kanaio and Auwahi areas have been pinpointed by USFWS, USGS, Medeiros, Loope, and Chimera (1993), VanGelder and Conant (1998), Price et al (2007), and The Nature Conservancy to be of high value for Blackburn's sphinx moth habitat and native dryland forest and shrubland species including wiliwili and a number of threatened and endangered species. While it may be debated that there are additional areas in Southeast Maui with geology, slope, rainfall, and plant species composition similar to the Honua'ula Property, such areas are either already protected or simply not available for acquisition from their owners.

Kanaio Natural Area Reserve Conservation Easement – The proposed approximately 224-acre perpetual conservation easement adjacent to the eastern boundary of the Kanaio Natural Area Reserve harbors 171 species of plants, 40 percent of which are native to the Hawaiian Islands (19 indigenous species and 49 endemic species). In comparison, Honua'ula harbors 146 species of plants, of which 27 percent were native (26 indigenous species, and 14 endemic species).

This area, which contains native dry land habitat, is considered to be particularly high quality habitat for the Blackburn's sphinx moth, due in large part to the presence of many native host plants for both adult and juvenile life stages of the Blackburn's sphinx moth.

As part of Honua'ula Partners, LLC's conservation efforts, the eight-foot ungulate fence that currently exists along the eastern and southern border of the approximately 224-acre area will be extended along the remaining borders of the parcel, and ungulates will be removed from the enclosure. A 10-foot wide fire break will be established along the inside perimeter of the fence to minimize the risk of fires started outside the parcel from entering the mitigation area. In addition, a cross fencing plan for adjacent ranch land is being developed in coordination with Ulupalakua Ranch. Cross fencing will be designed to facilitate cattle grazing in such a pattern to enhance fire control immediately adjacent to the protected area. The fence and fire breaks will be maintained in perpetuity.

Auwahi Forest Restoration – At the Auwahi Forest Restoration Project, Honua'ula Partners, LLC will fund and implement a 15-year restoration program covering an area of approximately 130-acres. This will include: a) fencing of, and ungulate removal from, approximately 130 acres of Blackburn's sphinx moth conservation area; and b) dry forest restoration to benefit the Blackburn's sphinx moth, and native dry shrubland plant species. Restoration activities will include removal of invasive weeds and propagation and outplanting of native species, including many native host plants for both adult and juvenile life stages of the Blackburn's sphinx moth.

While an eight foot fence already exists around the entire 184-acre Auwahi Forest Restoration Project, some cattle grazing continues in most of the area within the enclosure. As part of the program funded and implemented by Honua'ula Partners, LLC, cattle fences will be moved or installed and cattle will be removed from restoration areas.

Restoration efforts at the Auwahi Forest Restoration Project started in 1997 have been very successful, with 28 native species naturally reproducing after only 10 years of restoration efforts. The mitigation program implemented by Honua'ula Partners, LLC will build on this success, and will include mechanical and chemical removal of invasive plant species and enhancement of the native vegetation through propagation. A 10-foot wide fire break will be established along the inside perimeter of the fence, and the cross-fencing plan described above will benefit the Auwahi mitigation area as well as the Kanaio conservation easement area. Honuauala Partners, LLC will establish an endowment to ensure that fences, firebreaks, and restored areas will be maintained in perpetuity.

### **Net Conservation Benefit**

The proposed on- and off-site measures to protect native plants and Blackburn's sphinx moth habitat proposed by Honua'ula Partners, LLC provide a net conservation benefit (as required under Chapter 195D, HRS) through:

1. The protection and propagation of additional native host plants for both larval and adult Blackburn's sphinx moth (including the native host species 'aiea (Nothocestrum spp.) and halapepe (Pleomele spp.)); and

2. <u>Creation and protection of a higher number species of native host plants than currently exists on the Property.</u>

The on- and off-site mitigation areas together provide approximately 394 acres of native dry shrublands for the perpetual protection and propagation of native dryland plants, including wiliwili. Through the perpetual protection and enhancement of these areas, a stable core habitat area will be secured for the moth, providing net benefit to this covered species, as well as a large number of additional native dryland species. To implement the on- and off-site mitigation measures Honua'ula Partners, LLC, will finalize its draft Habitat Conservation Plan (HCP) (See Section 3.7 (Wildlife Resources). The on- and off-site mitigation measures and areas are subject to the approval of the Habitat Conservation Plan by USFWS and DLNR. Section 3.7 (Wildlife Resources) below contains additional information regarding the Habitat Conservation Plan.

### Honua'ula Conservation and Stewardship Plan

To ensure the long-term conservation and stewardship of native plants within Honua'ula, and in conformance with County of Maui Ordinance No. 3554 Condition 27a, SWCA prepared the *Honua'ula Conservation and Stewardship Plan* (2010b). The plan incorporates findings, conclusions, and recommendations from previous botanical surveys, wildlife surveys, and biological assessments of the Property and recommends proactive stewardship actions to manage the Native Plant Preservation Area and other Native Plant Conservation Areas.

The Honua'ula Conservation and Stewardship Plan also includes discussion of Hawaiian dry forest ecosystems and their status, an evaluation of the remnant coastal dry shrubland community at Honua'ula, an inventory of dry forest restoration efforts underway statewide (reserves and preserves), and an evaluation of lessons learned that are applicable to the Honua'ula Native Plant Preservation Area and other Native Plant Conservation Areas.

In summary, the remnant native vegetation in the Honua'ula mixed *kiawe-wiliwili* shrubland represents a highly degraded lowland dry shrubland. Current conservation efforts for native dry forest ecosystems have been focused on better examples of relatively intact ecosystems such as the Pu'u o Kali, Auwahi, and Kula Forest Reserves and the Kanaio and 'Āhihi-Kīna'u Natural Area Reserves. These projects and other conservation efforts in Hawai'i indicate that even small restoration efforts consisting of a few hectares, and in some cases individual trees, can help provide habitat for rare native dry forest species and can subsequently serve as urgently-needed sources of propagules.

With the lessons learned from other resource protection programs, the overall goal of the *Honua'ula Conservation and Stewardship Plan* is to conserve the native plant resources of protect native plants and animals within Honua'ula. The secondary goals are to cooperate with researchers in furthering the science of native plant propagation, and provide education and outreach opportunities, and enhance the natural beauty of Honua'ula. To

achieve these goals the *Honua'ula Conservation and Stewardship Plan* sets forth management objectives, which are summarized below (SWCA 2010b). Many of these management objectives mirror the recommendations contained in the botanical survey (SWCA 2010a). Appendix F contains the complete *Honua'ula Conservation and Stewardship Plan*.

### • Management Objective 2: Fund and Hire a Natural Resources Manager

A Natural Resources Manager will implement the goals and objectives of the Honua'ula Conservation and Stewardship Plan, which includes the Ungulate Management Plan. The Natural Resources Manager will be responsible for implementing the management objectives, including conducting public outreach, supporting plant propagation efforts and scientific research, and controlling and eradicating invasive plant species. The Natural Resources Manager will also work cooperatively with government and non-governmental conservation agencies including the Maui Invasive Species Council, Leeward Haleakalā Watershed Alliance, DLNR, and other organizations. The Natural Resources Manager will also be responsible for ensuring the success of the off-site mitigation program;

# • Management Objective 3: Eliminate Browsing, Grazing, and Trampling By Feral Ungulates

The perimeter of the Property has already been fenced to exclude feral ungulates from the *kiawe-wiliwili* shrubland; however, the fencing is porous. In accordance with DLNR stipulations, the existing fence will be replaced with an ungulate proof fence to exclude non-native deer, goats, and cattle from damaging native plants. The fence is expected to be made of rust resistant, galvanized steel materials and will be approximately eight feet high with a mesh size of no more than six inches. Ungulates trapped within fenced areas will be removed from the Property in a humane manner. A detailed description of the fencing is contained in the *Ungulate Management Plan* which is appended to the *Honua'ula Conservation and Stewardship Plan;* 

### • Management Objective 4: Remove and Manage Noxious Invasive Plants

Honua'ula Partners, LLC will implement a program to control and eradicate invasive grasses, weeds, and other non-native plants from the Native Plant Preservation Area with the exception of the non-native tree tobacco (*Nicotiana glauca*), which is a recognized host plant for the endangered Blackburn's sphinx moth. In addition, the Natural Resources Manager will establish a protocol for avoiding the introduction of new invasive plants or the spread of existing plants. The Natural Resources Manager will also collaborate with the landscape designers for the golf course and the residential areas to ensure that the ornamental plants being used for landscaping are not likely to become invasive within the Native Plant Preservation Area or the Native Plant Conservation Areas;

# • Management Objective 5: Protect and Augment All Native Plants Within the Native Plant Preservation Area

In addition to building features or physical barriers (stone walls, fences, etc) to protect the Native Plant Preservation Area, Honua'ula Partners, LLC will augment existing native populations by seeding, out-planting nursery grown native plants, or transplanting native plants from un-protected areas on the Property. The Natural Resources Manager will implement a program to relocate scattered rare native plants occurring outside of the Native Plant Preservation Area (e.g. *nehe*) to appropriate areas within the boundaries of the Native Plant Preservation Area. The Natural Resources Manager will be responsible for improving habitat conditions, as needed, to augment the health of plants in the Native Plant Preservation Area and other Native Plant Conservation Areas;

### Management Objective 6: Create a Plant Propagation Effort

The Natural Resources Manager will work with native plant propagators in the community to facilitate a native plant propagation program. Selective seeds and cuttings will be collected from native plants found within Honua'ula to be stored outside the natural environment (i.e. seed banks) for use in plantings within the Property, as well as at protected areas such as Pu'u O Kali or the off-site mitigation areas. The success of this effort depends largely on the availability of fresh, viable seeds;

### Management Objective 7: Attempt Propagation and Out-planting of Native Host Plants for the Blackburn Sphinx Moth

Despite its importance to the endangered Blackburn's sphinx moth, the non-native tree tobacco (a Blackburn's sphinx moth host plant) is not an ideal species to maintain within the Native Plant Preservation Area because it is a high risk invasive species, due to its prolific seed production, environmental versatility, and toxicity to humans and cattle;

Because the intent of the Native Plant Preservation Area is to protect valuable native plant species, consideration is being given to propagating 'aiea (Nothocestrum latifolium) (a Blackburn's sphinx moth host native plant) in this area to replace the non-native tree tobacco. The ultimate outcome of this effort is unknown because the Property is at a lower elevation and drier climate than the elevation where native 'aiea usually grows. If 'aiea becomes established within the Native Plant Preservation Area and is used by the Blackburn sphinx moth, then non-native tobacco trees will may be removed. Removal of non-native tree tobacco will only occur in the season when Blackburn sphinx moths are underground. Precautions will be taken to ensure pupae are not harmed;

Management Objective 8: Protect Native Plants and Animals Against Wild Fires
Honua'ula Partners, LLC will implement a fire control program to help protect the
Native Plant Preservation Area and Native Plant Conservation Areas to insure the

success of plant propagation and conservation efforts. This program will include the creation of a fire break immediately outside of the perimeter of the Native Plant Preservation Area. The golf course, which will abut portions of the Plant Preservation Area and other Native Plant Conservation Areas, will also act as a fire break to protect native plants. In addition, non-native grasses which augment fuel biomass, will be controlled from inside of the areas. The Natural Resources Manager will develop and finalize the fire control plan in coordination with resource agencies and fire department officials;

### Management Objective 9: Remove and Manage Non-Native Seed Predators

The Natural Resources Manager will design and implement a predator control program for rats, mice, and other predators within the Native Plant Preservation Area and the Native Plant Conservation Areas that prey on native plant seeds and seedlings. This program may include the use of bait stations, as well as traps. The program will be developed through coordination with USDA Animal Damage Control and DLNR staff. State DOH BMPs will be implemented;

# • Management Objective 10: Develop and Implement a Scientific Monitoring Program

The Natural Resources Manager will work with the USFWS, DLNR, and others as appropriate to conduct a detailed scientific inventory and monitoring program. The purpose of the monitoring will be to: 1) establish an accurate baseline to evaluate the efficacy of management activities; 2) determine if the goals of the *Honua'ula Conservation and Stewardship Plan* are being achieved; and 3) identify impending threats to the Native Plant Preservation Area. This program will monitor annual survival rates, natural reproduction, signs of herbivory, abundance of invasive species, and accurately map native species, as appropriate;

# • Management Objective 11: Utilize Appropriate Native Plant Landscaping in Areas Outside the Native Plant Preservation Area and Native Plant Conservation Areas Honua'ula Partners, LLC will landscape common areas with native plant species to the maximum extent practicable. Preference will be given to xeric species (i.e. plants that require minimal irrigation and are tolerant of dry conditions); however, all plants native to the geographic area should be considered as potential species for use in landscaping. Honua'ula Partners, LLC will also conserve as many of the wiliwili trees as possible outside of the Native Plant Preservation Area and the Native Plant Conservation Areas;

# • Management Objective 12: Manage the Native Plant Preservation Area With the Cooperation of Stakeholders

Honua'ula Partners, LLC will attempt to involve a wide range of stakeholders in the management of the Native Plant Preservation Area. The Natural Resources Manager will work with the University of Hawai'i, Maui Invasive Species Council, Leeward Haleakalā Watershed Alliance, State DLNR, and others, as appropriate, to

conduct detailed scientific inventories and monitoring programs to develop an accurate baseline and ongoing monitoring to evaluate the efficacy of management activities and identify imminent threats to the Native Plant Preservation Area. Honua'ula Partners, LLC will make an effort to continually disseminate useful information to all stakeholders;

• Management Objective 13: Develop a Public Education and Outreach Program
Honua'ula Partners, LLC will implement an education and outreach program open
to the local community and the general public. This program will be coordinated
by the Natural Resources Manager and will involve: 1) sponsoring service trips to
assist with management activities; 2) field trips for island students; and 3)
developing interpretive signs to encourage public cooperation and discourage
trespassing through the Native Plant Preservation Area and other Native Plant
Conservation Areas; and

### • Management Objective 14: Incorporate Adaptive Management Principals

To accommodate for uncertainty inherent in natural systems, Honua'ula Partners, LLC will adopt an active adaptive management approach. With this approach, information gathered during the monitoring program will influence and improve future management practices. According to USFWS policy, adaptive management is defined as a formal, structured approach to dealing with uncertainty in natural resources management, using the experience of management and the results of research as an on-going feedback loop for continuous improvement. Adaptive approaches to management recognize that the answers to all management questions are not known and that the information necessary to formulate answers is often unavailable. Adaptive management also includes, by definition, a commitment to change management practices when determined appropriate.

### Honua'ula Landscape Master Plan

To ensure a cohesive and visually unified landscape throughout Honua'ula, PBR Hawaii and Associates, Inc, prepared the Honua'ula Landscape Master Plan. The Landscape Master Plan establishes an overall landscape concept and establishes principles to guide the design and implementation of landscape planting within Honua'ula. Key concepts and objectives of the Landscape Master Plan are summarized below. Appendix G contains the complete plan.

The design proposals contained in the Honua'ula Landscape Master Plan are driven by the Honua'ula Conservation and Stewardship Plan (SWCA 2010b), which recommends proactive stewardship actions to manage and propagate native plants within Honua'ula. Similarly, the Landscape Master Plan strives to create a naturalized landscape palette, using native plants, which require minimal irrigation and will, after establishment, require minimal maintenance. Consistent with the Maui County Planting Plan, the Honua'ula

Landscape Master Plan is responsive to the botanical resources of the area and the need to limit the use of water for irrigation.

The goals of the Landscape Master Plan are to:

- Create an informal, naturalistic community-wide landscape that will allow buildings and other improvements to rest graciously upon the land; in this sense, the landscape will dominate the scene;
- Create a memorable experience at Honua'ula by designing landscapes that respect the site's natural and cultural resources, and embrace this unique Hawaiian landscape;
- Preserve, enhance, and protect native landscape and habitat areas by using native plants, whenever possible, to make seamless transitions between the natural landscape and introduced landscapes;
- Concentrate ornamental landscapes around key amenity areas of the Golf Clubhouse, mixed use village areas, and select higher density residential neighborhoods;
- Rehabilitate existing degraded landscapes and restore all disturbed areas affected by grading and construction for infrastructure and community development; and
- Use plants and irrigation techniques that are sensitive to water conservation.

The Honua'ula Landscape Master Plan draws inspiration from the geographical characteristics and native vegetation found on-site and in the area:

- Native Plant Palette Honua'ula's primary plant palette will reflect the area's mixed *kiawe-wiliwili* shrubland vegetation. The vegetation will consist mainly of native drought-tolerant plants, which will be planted in a manner that will mimic how these plants would grow in their natural state. All planting areas will be irrigated using non-potable water.
- Lava Flows Lava stone found on-site will be incorporated into the landscape as a thematic element. On-site rocks and boulders will be used for grade transitions and will also be incorporated as landscape features.
- Lava Rock Walls Dry stack rock walls similar to the existing historic and ranch era walls found on-site will be incorporated into the landscape as both a functional and aesthetic design element. These walls will be incorporated throughout Honua'ula, becoming an important identity element of the Honua'ula landscape.
- **Gulches** As much as possible, gulches will remain natural. Transition areas between gulches and built areas will incorporate boulders found on-site with native plantings.

The Honua'ula Landscape Master Plan identifies 13 key landscape areas or components that combine to create the framework for the overall landscape concept. Below is a listing of these areas along with the key design features of each:

- Entries/Gateways Define entries and gateways with boulders, rock walls, signs, canopy trees and/or vertical palms, specimen trees, native plants, and subtle lighting;
- Roadways The landscape treatment along roadways and trails will consist primarily of informal clusters of native plants;
- **Pi'ilani Highway Extension** With the exception of a few strategically located view corridors, most of the Pi'ilani Highway extension within Honua'ula will be planted with informal clusters of native and/or ornamental plants to create a dense buffer between the highway and adjacent uses;
- **Golf Course** Native vegetation will be planted in informal clusters to transition from golf course landscaping to open spaces;
- **Clubhouse** A combination of native plants, at the periphery or in low impact areas, and ornamental landscaping, close to the club buildings and in high impact areas, will create a varied yet naturalistic landscape;
- Native Plant Preservation Area and Native Plant Conservation Areas Protection of existing native plants will be the primary objective for these areas;
- 'A'ā Lava Flows Lava and rocks will surround native plant clusters propagated from the site:
- Grass Lands Native shrub vegetation will be use to landscape the area;
- Maui Meadows Landscape Buffer A mixture of medium-sized canopy trees, large native shrubs, and small trees will function as a landscape buffer. In addition, portions of the buffer could be utilized for community parks and gardens;
- **Utility Buffers** Canopy trees and dense understory plantings will surround water tanks and utility features to create a dense visual screen;
- Gulches Re-established native plants will provide natural landscape treatment;
- **Parks** Landscape will include turf grass, canopy trees, and native shrubs and groundcovers; and
- **Village** Within the higher density village mixed use areas, a more ornamental landscape is appropriate, using canopy trees and shrub massing to mitigate the visual and micro-climate impacts of buildings.

# ATTACHMENT ALTERNATIVES

### 6.7 130-ACRE NATIVE PLANT PRESERVATION AREA

Several comments on the Draft EIS requested that the EIS include an alternative discussing a Native Plant Preservation Area of 130 acres. County of Maui Ordinance No. 3554 Condition 27 states, in part, that the Native Plant Preservation Area "shall not be less than 18 acres and shall not exceed 130 acres." County of Maui Ordinance No. 3554 also includes a map showing the location of the Native Plant Preservation Area within the portion of the Property south of latitude 20°40′15.00″N. This map shows a Native Plant Preservation Area of 18 acres.

As discussed in Section 3.6 (Botanical Resources), in conformance with County of Maui Ordinance No. 3554 Condition 27, to protect and conserve an area that contains the highest density of representative native plant species within Honua'ula, Honua'ula Partners, LLC will dedicate in perpetuity a conservation easement titled "Native Plant Preservation Area." As shown on Figure 1 and Figure 12, the Native Plant Preservation Area encompasses a contiguous 40-acre area within the southern portion of the Property. Section 3.6 (Botanical Resources) and Section 3.7 (Wildlife Resources) detail additional on-site measures to protect native plants also discusses off-site measures that that Honua'ula Partners, LLC will undertake to protect and enhance native plants and habitat for the Blackburn's sphinx moth<sup>2</sup>, including:

- Acquiring a perpetual conservation easement of approximately 224-acres on a currently unprotected portion of property owned by Ulupalakua Ranch adjacent to the eastern boundary of the State of Hawaii Kanaio Natural Area Reserve; and
- Funding and implementing the continuation and expansion of restoration efforts within the Auwahi Forest Restoration Project area, just north of the Kanaio Natural Area Reserve, including fencing of approximately 130 acres, ungulate removal, and plant restoration activities.

It is important to note that no Federal or State of Hawai'i listed threatened or endangered plant species have been identified on the Honua'ula Property<sup>3</sup>. The Property is not located within or immediately adjacent to critical habitat or recovery management units designated by the U.S. Fish and Wildlife Service (USFWS) and until recently there have been no efforts by any Federal, State, or local government agency, or non-governmental conservation organizations to acquire or protect any portion of the Honua'ula Property. The non-native tree tobacco (Nicotiana glauca) has been found at various locations throughout the Property and often appears quickly following grading, mowing, or related land disturbances. While insignificant as an introduced weedy plant species, it is a recognized host plant for the Federally-listed endangered Blackburn's sphinx moth

<sup>&</sup>lt;sup>2</sup> The on- and off-site mitigation measures and areas are subject to the approval of the Habitat Conservation Plan by USFWS and DLNR.

<sup>&</sup>lt;sup>3</sup> While no Federal or State of Hawai'i listed threatened or endangered plant species have been identified, five individual plants of the candidate endangered species, 'āwikiwiki (Canavalia pubescens), have been documented within the Property.

(Manduca blackburni) (for information on the Blackburn's sphinx moth see Section 3.7 (Wildlife Resources)).

Chapter 19.90A, MCC (Kihei-Makena Project District 9 (Wailea 670)), sets forth Honua'ula's: purpose and intent; land use sub-districts, including allowable densities and acreage; general standards of development; and specifications for each sub-district. Chapter 19.90A, MCC also includes an adopted conceptual land use map for Honua'ula that graphically shows Honua'ula's land use sub districts, golf course, circulation, and other elements. This map does not show a Native Plant Preservation Area of any size.

The Conceptual Master Plan shown in Figure 1 is in conformance with the requirements of Chapter 19.90A, MCC regarding Honua'ula's purpose and intent, land use subdistricts, allowable densities, and other elements, such as the provision of a golf course. It is also in conformance with the map provided with County of Maui Ordinance No. 3554 regarding the general size and location of the Native Plant Preservation Area.

Providing a Native Plant Preservation Area of 130 acres would result in significant changes to the Conceptual Master Plan (Figure 1), resulting in conflicts with several provisions of Chapter 19.90A, MCC. A Native Plant Preservation Area of 130 acres would necessitate shifting a significant number of single-family and multi-family homes to the northern section of the Property, thereby increasing density in this area. It would also significantly change the golf course layout or possibly make a golf course altogether infeasible. Simply reducing the number of homes or not providing a golf course could make Honua'ula economically unfeasible in light of the significant on and off-site improvements required as conditions of County of Maui Ordinance No. 3554. Reducing the number of homes and/or not providing a golf course would also dramatically decrease the economic benefits of Honua'ula, such as property tax revenues to the County, total gross tax revenues to the State; and impact fees paid to the County and State by Honua'ula Partners LLC.

To elaborate on how a Native Plant Preservation Area of 130 acres would be in conflict with the provisions of Chapter 19.90A, MCC, the following examples are provided:

- Section 19.90A.010, MCC states: "The purpose and intent of Kihei-Makena project district 9 (Wailea 670) ... is to establish permissible land uses and appropriate standards of development for a residential community consisting of single-family and multifamily dwellings complemented with village mixed uses, all integrated with an eighteen-hole golf course and other recreational amenities."
- Section 19.90A.010(B)(3), MCC states: "Integrate the golf course and recreational amenities with the different uses comprising the project."

A Native Plant Preservation Area of 130 acres would significantly impact the ability to integrate Honua'ula's single and multifamily homes with an 18-hole golf course and other recreational amenities, as shifting nearly all of the residential uses to the

northern section of the Property would require most of the area to be used for residential uses, or if integrated with a golf course, require significantly higher density residential configurations.

• Section 19.90A.020(A), MCC sets forth maximum allowable densities and acreage for each sub-district. The single-family sub-district is limited to an average density of 2.5 units per acre or less and approximately 40 percent of Honua'ula's total dwelling units are required to be single-family. The multi-family sub-district is limited to an average density of 10 units per acre or less and approximately 60 percent of Honua'ula's total dwelling units are required be multi-family.

Shifting nearly all the single-family and multi-family homes to the northern section of the Property would require: 1) significantly higher density residential configurations in the northern section to provide the same amount of workforce and market priced homes; or 2) significantly less homes to comply with the density requirements of Section 19.90A.020(A), MCC. Reducing the total number of homes would make Honua'ula economically unfeasible in light of the significant on and off-site improvements required as conditions of County of Maui Ordinance No. 3554.

• Section 19.90A.020(B), MCC requires that 450 affordable homes shall be provided within the Honua'ula Property.

Shifting nearly all single-family and multi-family homes (affordable and market priced) would require significantly higher density residential design or a reduction in the total number of homes. Since 450 affordable homes are required, any reduction in the number of homes would result in less market priced homes. Reducing the number of market priced homes would make Honua'ula economically unfeasible in light of the significant on and off-site improvements required as conditions of County of Maui Ordinance No. 3554.

In addition, some Maui Meadows residents have expressed concerns about the density of affordable multi-family homes adjacent to the Maui Meadows boundary. On the Conceptual Master Plan included with the Draft EIS it was necessary to include multifamily homes in this area to accommodate the initial Native Plant Preservation Area. Providing a larger 130-acre Native Plant Preservation Area would necessitate increasing the number and density of units in the northern section of the Property thus adding to the concerns of some Maui Meadows residents.

• Section 19.90A.020(D), MCC references a conceptual land use map that "is adopted and is made a part of this section." The map graphically shows Honua'ula's land use sub districts, golf course, circulation, and other elements.

The conceptual land use map adopted as part of Section 19.90A.020(D) has already been modified to accommodate the initial Native Plant Preservation Area and other conditions required under County of Maui Ordinance No. 3554. The Planning Department reviewed the changes necessary to implement the initial Native Plant Preservation Area and other conditions which included changes to sub-district configurations and densities, circulation design, and golf course layout. Increasing the Native Plant Preservation Area to 130 acres would require additional changes in sub-district configurations and densities, circulation design, golf course layout, and other critical design considerations. A significantly revised conceptual land use map incorporating a 130-acre Native Plant Preservation area would be inconsistent with the conceptual land use map referenced in Section 19.90A.020(D).

• Section 19.90A.030(A)(1), MCC requires: "Existing natural drainageways shall remain as open spaces and their hardening shall be discouraged, provided that landscaping, walkways, bikeways, roadways, fences, drainage, and minor recreational and other structures, which do not either detract from the natural environment or adversely affect drainageways and improvements, shall be permitted."

Shifting nearly all single-family and multi-family homes to the northern section of the Property would impact the ability to retain the natural drainage ways, buffer zones, and slope areas in their natural condition. Grading for home site pads would be drastically increased as a result of greater densities. This would have aesthetic impacts and, more importantly, create greater concentrations of run-off within the property. Increases in density would result increased non-permeable areas and create the need for increased detention basin area.

• Section 19.90A.030(A)(2), MCC states: "The drainage master plan shall incorporate the golf course and open spaces as areas for stormwater retention and desilting basins."

Increasing density in the northern section of the Property will impact the ability to create a golf course and a drainage plan required under Section 19.90A.030(A)(2), MCC. In all Honua'ula planning and engineering studies the golf course has been a critical element of the drainage design. If the golf course layout is significantly altered in its design, or becomes infeasible, the ability to use the golf course for drainage will be significantly impacted.

• Section 19.90A.030(A)(3) requires: "Grading of the project site shall be encouraged to retain the existing rolling topography and natural drainage ways.

Shifting nearly all single-family and multi-family homes to the northern section of the Property would dramatically increase grading of the Property, as significantly

more grading would be necessary to create home site pads with the increased density.

County of Maui Ordinance No. 3554 contains conditions requiring Honua'ula to provide a private water system (Condition 1) and a private wastewater system (Condition 17). Significantly reducing the number of homes within Honua'ula to accommodate a 130-acre Native Plant Preservation Area could make providing these systems infeasible as the cost to build and operate these systems may not be supportable with less homes. In addition, Condition 17 also requires reclaimed water from the private wastewater system to be used for irrigation. A reduced number of homes would result in less output of reclaimed water from the private wastewater system, thereby possibly necessitating more non-potable well water for irrigation. Alternatively, if the same amount of homes were provided at increased densities, with a 130-acre Native Plant Preservation Area there would be less area available to dispose of the reclaimed water. Condition 17 prohibits injection wells.

County of Maui Ordinance No. 3554 requires Monua'ula to pay specific development fees, including:

- Traffic improvement fees of \$5,000 per residential unit, payable to the County of Maui (Condition 3);
- Park assessment fees, currently at \$17,240 per residential unit, payable to the County of Maui (Condition 11); and
- School impact fees, currently at \$5,560 per single family unit and \$3,000 per multifamily unit, payable to the State (Condition 22).

Together, these fees are at least \$25,240 per residential unit and total over \$29 million.. Any reduction in the number of units will result in a corresponding decrease in fees paid to the State and the County. County property tax revenues would also decrease with less homes or diminished property values resulting from higher density homes. State tax revenues, estimated on a per capita basis, would also decrease with fewer homes.

County of Maui Ordinance No. 3554 also requires Honua'ula Partners, LLC to:

- Widen Piilani Highway from Kilohana Drive to Wailea Ike Drive from two to four lanes<sup>4</sup>. The widening project is estimated to cost approximately \$26 million;
- Pay not less than \$5 million to the County for the development of the South Maui Community Park in-lieu of dedicating a Little League Field within Honua'ula (Condition 10);

<sup>&</sup>lt;sup>4</sup> Cost to be shared by Monua'ula Partners, LLC, A&B Wailea LLC, Keaka LLC, and ATC Makena Holdings; however County of Maui Ordinance No. 3554 Condition 2a requires the widening of Piilani Highway to be completed before any construction on the Honua'ula Property, with the exception of grading; therefore Honua'ula Partners, LLC may be required to pay the total amount if the other entities are not able to contribute before construction of Honua'ula begins.

- Contribute \$550,000 to the County for the development of the new Kīhei District Police Station in South Maui (Condition 24); and
- Provide the County two acres of land with direct access to the Pi'ilani Highway extension for the development of a fire station (Condition 24).

Reducing the number of homes within Honua'ula or not providing a golf course could make Honua'ula economically unfeasible in light of these significant fees that must be paid, in addition to overall on-site construction costs of Honua'ula.

In summary, the alterative with a 130-acre Native Plant Preservation Area would:

- Conflict with provisions of Chapter 19.90A, MCC;
- Conflict with several conditions of approval required under County of Maui Ordinance No. 3554
- Necessitate shifting a significant number of single-family and multi-family homes to the northern section of the Property, thereby increasing density in this area and requiring significant changes to the Conceptual Master Plan;
- Significantly change the golf course layout or possibly make a golf course altogether infeasible;
- Impact the ability to use the golf course for drainage as required under Section 19.90A.030(A)(2), MCC;
- <u>Significantly increase grading of the Property to create home site pads required for</u> the increased density;
- Impact the ability to use reclaimed water for irrigation;
- Decrease the economic benefits of Honua'ula, such as property tax revenues to the County, total gross tax revenues to the State, and impact fees paid by Honua'ula Partners LLC; and
- Make Honua'ula economically unfeasible in light of the significant on and off-site improvements required as conditions of County of Maui Ordinance No. 3554;

Honua'ula's on-site 40-acre Native Plant Preservation Area will protect and conserve the area of the Property that contains the highest density of representative native plant species. It also will allow for conformance with the requirements of Chapter 19.90A, MCC and the conditions of County of Maui Ordinance No. 3554. Combined, Honua'ula's on-site 40-acre Native Plant Preservation Area and proposed off-site mitigation measures discussed in Section 3.6 (Botanical Resources) and Section 3.7 (Wildlife Resources) provide approximately 394 acres of native dry shrublands for the perpetual protection and propagation of native dryland plants—a substantially greater area for native plant protection and Blackburn's sphinx moth habitat than would be provided solely by a 130-acre Native Plant Preservation area on the Honuaula Property.